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BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 98-129-C - ORDER NO. 98-395

MAY 29, 1998

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IN RE: Application of State Communications, Inc. for a Certificate of Public Convenience and Necessity to Provide Local and Long Distance Resold Telecommunications Services within the State of South Carolina.

ORDER APPROVING
APPLICATION TO
PROVIDE LOCAL AND
LONG DISTANCE
TELECOMMUNICATION
SERVICES

This matter comes before the Public Service Commission of South Carolina ("the Commission") by way of the Application of State Communications, Inc. ("State" or "the Company") for authority to provide both local exchange and long distance telecommunications services within the State of South Carolina. The Application was filed pursuant to S.C. Code Ann. §§ 58-9-280 and 56-9-520 and the Regulations of the Commission.

By letter, the Commission's Executive Director instructed State to publish, one time, a prepared Notice of Filing in newspapers of general circulation in the areas affected by the Application. The purpose of the Notice of Filing was to inform interested parties of the manner and time in which to file the appropriate pleadings for participation in the proceedings. State complied with this instruction and provided the Commission with proof of publication of the Notice of Filing.

A Petition to Intervene was received from the South Carolina Telephone Coalition ("SCTC"). Counsel for SCTC filed a Stipulation dated April 8, 1998, in which State stipulated that it would only seek authority in non-rural local exchange ("LEC") service areas of South Carolina and that it would not provide any local service to any customer located in a rural incumbent's service area, unless and until State provided written notice of its intent prior to the date of the intended service. State also stipulated that it was not asking the Commission to make a finding at this time regarding whether competition is in the public interest for rural areas. State agreed to abide by all State and Federal laws and to participate to the extent it may be required to do so by the Commission in support of universally available telephone service at affordable rates. The SCTC withdrew its opposition to State's Application provided the conditions contained in the Stipulation are met. The Stipulation is approved and attached hereto as Exhibit 1.

A hearing was commenced on May 7, 1998, at 12:00 a.m., in the Commission's Hearing Room. The Honorable Guy Butler, Chairman, presided. State was represented by John J. Pringle, Jr., Esquire. Florence P. Belser, Staff Counsel, represented the Commission Staff.

Hamilton E. Russell, III, Vice President of Regulatory and Governmental Affairs and general Counsel for State, appeared and offered testimony in support of State's application. The record reveals that State is a corporation organized under the laws of the State of South Carolina. According to Mr. Russell, State proposes to offer resold interexchange telecommunications services and also proposes to offer all services that can be provided by a local exchange carrier. Mr. Russell stated that State will operate as

a switchless or bundled reseller, initially relying exclusively on the resold services of the incumbent LECs' retail services.

Mr. Russell explained that State possesses the technical, financial, and managerial resources and abilities to provide interexchange and local exchange telecommunications services. Mr. Russell stated that the management team of State has considerable experience in management, marketing, network operations, customer service, and financial and accounting issues. Further, the record reveals that State has adequate financing and financial ability to provide the services which it seeks to provide. Mr. Russell stated that State has received certification to provide local and long distance telecommunications services in Kentucky and has applications pending in several other states in the southeast. Mr. Russell offered that State's entry into the telecommunications industry will improve the overall quality and variety of services available in South Carolina by proving business and residential customers competitive rates and capable, responsive customer service. No party of record offered any evidence that the provision of local exchange service by State will adversely affect local rates.

Mr. Russell testified that the Company would operate in accordance with the Commission rules, regulations, guidelines and Commission Orders. Mr. Russell also stated that State would support universally available telephone service at affordable rates and that the provision of local service by State would not adversely impact affordable local service. Mr. Russell specifically stated that the services it will provide will meet the service standards of the Commission. Additionally, the record reveals State's services, operations and marketing procedures.

After full consideration of the applicable law, the Company's application, and the evidence presented at the hearing, the Commission hereby issues its findings of fact and conclusions of law:

FINDINGS OF FACT

- 1. State is organized as a corporation under the laws of the State of South Carolina.
- 2. State wishes to provide local exchange services and interexchange services within the State of South Carolina.
- 3. The Commission finds that State possesses the technical, financial, and managerial resources sufficient to provide the service requested.
- 4. The Commission finds that State's "provision of service will not adversely impact the availability of affordable local exchange service." S.C. Code Ann. § 58-9-280(B)(3) (Supp. 1997).
- 5. The Commission finds that State will support universally available telephone service at affordable rates.
- 6. The Commission finds that State will provide services which will meet the service standards of the Commission.
- 7. The Commission finds that the provision of local exchange service by State "does not otherwise adversely impact the public interest." S.C. Code Ann. §58-9-280(B)(5) (Supp. 1997).

CONCLUSIONS OF LAW

- 1. Based on the above findings of fact, the Commission determines that a Certificate of Public Convenience and Necessity should be granted to State to provide competitive intrastate local exchange services in the non-rural area local exchange service areas and to provide intrastate interLATA service and to originate and terminate toll traffic within the same LATA, as set forth herein, through the resale of intrastate Wide Area Telecommunications Services (WATS), Message Telecommunications Service (MTS), directory assistance, travel card service or any other services authorized for resale by tariffs of carriers approved by the Commission. Any proposal to provide local exchange service to rural service areas is subject to the terms of the Stipulation between State and SCTC.
- 2. State shall file, prior to offering local exchange services in South Carolina, its final tariff of its local service offerings conforming to all matters discussed with Staff and comporting with South Carolina law in all matters.
- 3. The Commission adopts a rate design for State for its long distance services which includes only maximum rate levels for each tariff charge. A rate structure incorporating maximum rate levels with the flexibility for adjustment below the maximum rate levels has been previously adopted by the Commission. In Re: Application of GTE Sprint Communications Corporation, etc., Order No. 84-622, issued in Docket No. 84-10-C (August 2, 1984).

With regard to its long distance services rates, State shall not adjust its rates below the approved maximum level without notice to the Commission and to the public.

State shall file its proposed rate changes, publish its notice of such changes, and file affidavits of publication with the Commission two weeks prior to the effective date of the changes. However, the public notice requirement is waived, and therefore not required, for reductions below the maximum cap in instances which do not affect the general body of subscribers or do not constitute a general rate reduction. In Re: Application of GTE Sprint Communications, etc., Order No. 93-638, issued in Docket No. 84-10-C (July 16, 1993). Any proposed increase in the maximum rate level reflected in the tariff which would be applicable to the general body of the Company's subscribers shall constitute a general ratemaking proceeding and will be treated in accordance with the notice and hearing provisions of S.C. Code Ann. § 58-9-540 (Supp. 1997).

- 4. If it has not already done so by the date of issuance of this Order, State shall file its revised maximum long distance tariff and an accompanying price list within thirty (30) days of receipt of this Order. The revised tariff shall be consistent with the findings of this Order and shall be consistent with the Commission's Rules and Regulations.
- 5. State is subject to access charges pursuant to Commission Order No. 86-584 in which the Commission determined that for access purposes resellers should be treated similarly to facilities-based interexchange carriers.
- 6. With regard to the Company's resale interexchange service, an end-user should be able to access another interexchange carrier or operator service provider if the end-user so desires.

- 7. State shall resell the services of only those interexchange carriers or LECs authorized to do business in South Carolina by this Commission. If State changes underlying carriers, it shall notify the Commission in writing.
- 8. With regard to the origination and termination of toll calls within the same LATA, State shall comply with the terms of Order No. 93-462, Order Approving Stipulation and Agreement, in Docket Nos. 92-182-C, 92-183-C, and 92-200-C (June 3, 1993).
- 9. State shall file surveillance reports on a calendar or fiscal year basis with the Commission as required by Order No. 88-178 in Docket No. 87-483-C. The proper form for these reports is indicated on Attachment A.
- 10. The Company shall, in compliance with Commission regulations, designate and maintain an authorized utility representative who is prepared to discuss, on a regulatory level, customer relations (complaint) matters, engineering operations, tests and repairs. In addition, the Company shall provide to the Commission in writing the name of the authorized representative to be contacted in connection with general management duties as well as emergencies which occur during non-office hours.

State shall file the names, addresses and telephone numbers of these representatives with the Commission within thirty (30) days of receipt of this Order. Attachment B shall be utilized for the provision of this information to the Commission, Further, the Company shall promptly notify the Commission in writing if the representatives are replaced, and the Company is directed to comply with the Commission regulations unless waived by the Commission.

- 11. State shall conduct its business in compliance with Commission decisions and Orders, both past and future, including but not limited to, any and all Commission decisions which may be rendered in Docket No. 96-018-C regarding local competition.
- 12. This Order shall remain in full force and effect until further Order of the Commission.

BY ORDER OF THE COMMISSION:

Chairman

ATTEST:

Lay Ewaleh

Executive Director

(SEAL)

ANNUAL INFORMATION ON SOUTH CAROLINA OPERATIONS FOR INTEREXCHANGE COMPANIES AND AOS'S

COM	PANY NAME	
	FEI NO.	
ADDI	RESS	
CITY	, STATE, ZIP CODE PHONE NUMBER	
	, , ·	
(1)	SOUTH CAROLINA OPERATING REVENUES FOR THE 12 MONTHS ENDING DECEMBER 31 OR FISCAL YEAR ENDING	
(2)	SOUTH CAROLINA OPERATING EXPENSES FOR THE 12 MONTHS ENDING DECEMBER 31 OR FISCAL YEAR ENDING	
(3)	RATE BASE INVESTMENT IN SOUTH CAROLINA OPERATIONS* FOR 12 MONTHS ENDING DECEMBER 31 OR FISCAL YEAR ENDING	
*	THIS WOULD INCLUDE GROSS PLANT, ACCUMULATED DEPRECIATION, MATERIALS AND SUPPLIES, CASH WORKING CAPITAL, CONSTRUCTION WORK I PROGRESS, ACCUMULATED DEFERRED INCOME TAX, CONTRIBUTIONS IN AID CONSTRUCTION AND CUSTOMER DEPOSITS.	IN OF
(4)	PARENT'S CAPITAL STRUCTURE* AT DECEMBER 31 OR FISCAL YEAR ENDING	
*	THIS WOULD INCLUDE ALL LONG TERM DEBT (NOT THE CURRENT PORTION PAYABLE), PREFERRED STOCK AND COMMON EQUITY.	
(5)	PARENT'S EMBEDDED COST PERCENTAGE (%) FOR LONG TERM DEBT AND EMBEDDED COST PERCENTAGE (%) FOR PREFERRED STOCK AT YEAR ENDING DECEMBER 31 OR FISCAL YEAR ENDING	
(6)	ALL DETAILS ON THE ALLOCATION METHOD USED TO DETERMINE THE AMOU OF EXPENSES ALLOCATED TO SOUTH CAROLINA OPERATIONS AS WELL AS METHOD OF ALLOCATION OF COMPANY'S RATE BASE INVESTMENT (SEE #3 ABOVE).	NT
SIGN	IATURE	
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INFORMATION OF THE AUTHORIZED UTILITY REPRESENTATIVES FOR INTEREXCHANGE, LOCAL AND AOS COMPANIES

PURSUANT TO SOUTH CAROLINA PUBLIC SERVICE COMMISSION REGULATION 103-612.2.4(b), each utility shall file and maintain with the Commission the name, title, address, and telephone number of the persons who should be contacted in connection with Customer Relations/Complaints.

Company Name/DBA Name	
Business Address	
City, State, Zip Code	
Authorized Utility Representativ	e (Please Print or Type)
Telephone Number F	ax Number
E-Mail Address	
This form was completed by	Signature

If you have any questions, contact the Consumer Services Department at 803-737-5230

BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

Docket No. 98-129-C

Re:	Application of State Communications, Inc. for a Certificate of Public Convenience and Necessity to Provide Local Exchange and Interexchange Telecommunications Services)))	STIPULATION
)	

The South Carolina Telephone Coalition ("SCTC") (see attachment "A" for list of companies) and State Communications, Inc. ("State Communications") hereby enter into the following stipulations. As a consequence of these stipulations and conditions, the necessity for SCTC's intervention in this matter is avoided and SCTC withdraws its opposition to State Communications's Application. SCTC and State Communications stipulate and agree as follows:

- 1. SCTC does not oppose the granting of a statewide Certificate of Public Convenience and Necessity to State Communications, provided the South Carolina Public Service Commission ("Commission") makes the necessary findings to justify granting of such a certificate, and provided the conditions contained within this stipulation are met.
- 2. State Communications stipulates and agrees that any Certificate which may be granted will authorize State Communications to provide service only to customers located in non-rural local exchange company ("LEC") service areas of South Carolina, except as provided herein.
- 3. State Communications stipulates that it is not asking the Commission to make a finding at this time regarding whether competition is in the public interest for rural areas.

- 4. State Communications stipulates and agrees that it will not provide any local service, by its own facilities or otherwise, to any customer located in a rural incumbent LEC's service area, unless and until State Communications provides such rural incumbent LEC and the Commission with written notice of its intent to do so at least thirty (30) days prior to the date of the intended service. During such notice period, the rural incumbent LEC will have the opportunity to petition the Commission to exercise all rights afforded it under Federal and State law. Also, State Communications acknowledges that the Commission may suspend the intended date for service in rural LEC territory for ninety (90) days while the Commission conducts any proceeding incident to the Petition or upon the Commission's own Motion, provided that the Commission can further suspend the implementation date upon showing of good cause.
- 5. State Communications stipulates and agrees that if, after State Communications gives notice that it intends to serve a customer located in a rural incumbent LEC's service area, the Commission receives a Petition from the rural incumbent LEC to exercise its rights under Federal or State law, or the Commission institutes a proceeding of its own, then State Communications will not provide service to any customer located within the service area in question without prior and further Commission approval.
- 6. State Communications acknowledges that any right which it may have or acquire to serve a rural telephone company service area in South Carolina is subject to the conditions contained herein, and to any future policies, procedures, and guidelines relevant to such proposed service which the Commission may implement, so long as such policies, procedures, and guidelines do not conflict with Federal or State law.
- 7. The parties stipulate and agree that all rights under Federal and State law are reserved to the rural incumbent LECs, and this Stipulation in no way suspends or adversely

affects such rights, including any exemptions, suspensions, or modifications to which they may be entitled.

- 8. State Communications agrees to abide by all State and Federal laws and to participate, to the extent it may be required to do so by the Commission, in the support of universally available telephone service at affordable rates.
- 9. State Communications hereby amends its application and its prefiled testimony in this docket to the extent necessary to conform with this Stipulation.

AGREED AND STIPULATED to this 8 day of april, 1998.

State Communications, Inc.

Humber Kunn

South Carolina Telephone Coalition:

M. John Bowen, Jr.

Margaret M. Fox

McNair Law Firm, P.A. Post Office Box 11390

Columbia, South Carolina 29201

(803) 799-9800

Attorneys for the South Carolina Telephone Coalition

ATTACHMENT A

South Carolina Telephone Coalition Member Companies for Purposes of Local Service Stipulation

ALLTEL South Carolina, Inc. Bluffton Telephone Company, Inc. Chesnee Telephone Company, Inc. Chester Telephone Company Farmers Telephone Cooperative, Inc. Ft. Mill Telephone Company Hargray Telephone Company, Inc. Heath Springs Telephone Company Inc. Home Telephone Company, Inc. Horry Telephone Cooperative, Inc. Lancaster Telephone Company Lockhart Telephone Company McClellanville Telephone Company Norway Telephone Company Palmetto Rural Telephone Cooperative, Inc. Piedmont Rural Telephone Cooperative, Inc. Pond Branch Telephone Company Ridgeway Telephone Company Rock Hill Telephone Company Sandhill Telephone Cooperative, Inc. St. Stephen Telephone Company West Carolina Rural Telephone Cooperative, Inc. Williston Telephone Company